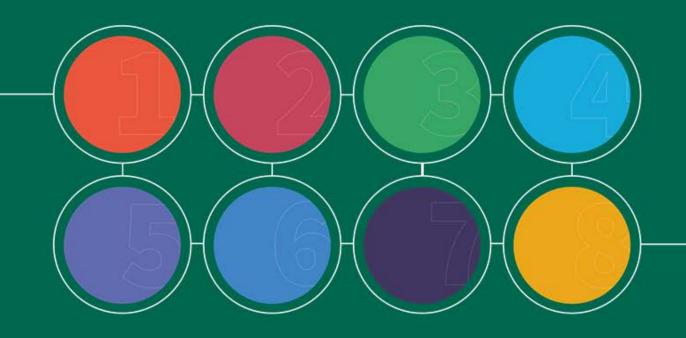
# Operational Services Management Plan 2020/21





# An introduction to the Management Plan from the Head of Operational Services

The Management Plan is a key planning document that will explain how the service will support in the delivery of the council's eight priorities in 2020/21.

West Lothian Council is one of the top performing local authorities in Scotland, with a strong track record of delivering better outcomes for local people. The council aims to continue to support growth in a thriving local community and, with financial and demographic challenges ahead, in doing so it will require Operational Services to deliver efficient and effective services to our communities. In Operational Services we provide a wide range of services which contribute to positive outcomes in the eight corporate priorities (see below) through provision of recycling and waste services, passenger transport services and facilities management services, as well as the management of roads and transportation and open space assets.

**Corporate Priorities 2018/23** | The council re-committed to eight ambitious priorities following a large public consultation in 2017/18. We believe these priorities will continue to support improvement in the quality of life for everyone living, working and learning in West Lothian and will be the focus for council services, resources and staff in the next four years.



The outcomes achieved by Operational Services in 2020/21 will make a significant contribution to a number of the council's Corporate Plan priorities.

It is essential that these outcomes are managed effectively and delivered efficiently as the service changes through the council's Transforming Your Council agenda.

The management plan sets out how the constituent parts of the service will prioritise and use their resources to deliver their key activities and outcomes in the coming year.

It also sets out the actions required by them to deliver appropriate performance outcomes.

In addition it commits our staff and business partners to the successful delivery of these actions and outcomes for the benefit of our service users and wider community.



Jim Jack Head of Service

# Our services

The services that we will deliver through collaboration with our partners in 2020/21

Operational Services plays a key role in the management and direct delivery of front line services to those who reside, visit and work within West Lothian. The service is grouped into functional areas that are helping to enhance and protect the local environment of West Lothian. This includes infrastructure services in relation to waste, roads and transport networks and also, management of streets, open spaces and country

parks.

In the next three years Operational Services will continue to deliver value adding activities, focusing on the following areas:

- Recycling and waste services
- Management of roads and transportation
- Management of open space assets
- Passenger transport services
- Facilities management services

#### The key activities of the service are identified in the Management Plan.

The key activities of	r the service are identified in the Management Plan.	
		Page
	The service is the council's integrated catering, cleaning and facilities	
	management service, responsible for 144 council buildings including 88	
	secondary, primary, additional support needs and nursery schools. It also	
Facilities Management	includes support and reprographics services for Operational Services.	11
	The service is responsible for the development, management, maintenance	
	and cleanliness of West Lothian's local environment. This includes three	
NETs, Land and	country parks, as well as a further 2,600 hectares of open space and	
Countryside Services	countryside land.	17
	The service is responsible for the provision of council public transport services	
	within West Lothian and to neighbouring areas. It is also responsible for the	
	provision of free and fare paying school transport services for pupils in West	
	Lothian schools, including bespoke services for additional support pupils. In	
	addition, the service provides community transport to service users with	
	varying needs to a number of locations throughout West Lothian as well a	
Passenger Transport	school meals delivery service and delivery of internal mail.	24
T assenger Transport	scribblineals delivery service and delivery of internal mail.	24
	The service is responsible for the collection of all household waste and the	
	environmentally responsible management of waste in line with the	
	government's Zero Waste Plan. This includes a weekly uplift to households,	
	bulky uplifts and provision of community recycling centres. Fleet Services are	
Recycling, Waste and	responsible for the provision, management and maintenance of the council's	
Fleet Services	fleet of approximately 1,000 vehicles.	30
Doodoond	The service provides an integrated service to construct, manage and maintain	
Roads and	the road, footpath and transportation network in West Lothian in the safest way	
Transportation	possible. This includes public road and footways, street lights, traffic lights,	38
Services	bridges and other structures, grit bins and bollards.	
	Developing the Management Plan and reporting progress	45
	Operational Services Scorecard 2020/21	47
		_

# Supporting the delivery of Council priorities

The service will support the delivery of the Council's Corporate Plan priorities and strategies

The service will make a meaningful and measurable contribution to the delivery of the Council's Corporate Plan 2018/23. The service's key processes are aligned to the Corporate Plan priorities/enablers and deliverables in the following table.

Alignment with	Corporate Priorities / Enablers				
Council enabler	Deliverable	Operational Services key activity / process	Indicator(s)	2019/20 Performance	2020/21 Target
1 Improving attainment and positive	(P1.6) Continuing to provide access to a Breakfast Club for primary and secondary pupils, in recognition of the	<ul> <li>Provision of meal service to Primary, Secondary and Additional Support Needs Schools, as well as breakfast service to</li> </ul>	P:FMS083 Total cost per meal.	£3.05	£3.05
destinations	link between heath and attainment.	schools.	P:FMS090 School meal uptake Primary schools	51.1%	55%
6 Delivering positive outcomes on health	(P6.7) Promoting positive health and wellbeing to all, including through the provision of leisure facilities and well maintained open spaces.	<ul> <li>Management and maintenance of the councils open space assets (parks and urban open spaces, sports grounds and recreational areas)</li> </ul>	NLCS018 The cost of the street cleaning service per household.	£32.36	£32.19
ricaiti	maintained open spaces.	areasy	P:NLCS021 Quality Assessment score of improvements on open space parks	95	93
7 Reducing crime and improving community safety	(P7.6) Reducing the casualty rates from fires and road traffic collisions by continuing to work in partnership Fire and Rescue Services and Police	<ul> <li>To provide engineering measures which contribute in a cost effective way to road casualty reduction.</li> </ul>	P:RTS107 Number of people killed or seriously injured in road accidents	49 (2018/19)*	43 (2019/20)*
S 6	Scotland through enforcement, engineering, education and effective early interventions.		CP:RTS108 Number of children killed or seriously injured in road accidents	3 (2018/19)*	3 (2019/20)*

Alignment with	Corporate Priorities / Enablers				
Council enabler	Deliverable	Operational Services key activity / process	Indicator(s)	2019/20 Performance	2020/21 Target
built and natural supp environment popu Enga com	(P8.4) Maintaining our roads network to support and sustain economic and population growth in the local area. Engaging with the community and commercial operators to deliver a cost effective public transport network and	<ul> <li>To manage and maintain the public road and footpath network</li> <li>To support local bus services including infrastructure and publicity provision.</li> </ul>	RTS081 Total carriageway maintenance expenditure per kilometre of carriageway	£8,815 (2018/19)*	£6,953 (2019/20)*
	active travel options.		P:RTS100 Percentage of the overall road network which should be considered for maintenance treatment	27.3%	28.5%
			P:PTS070 Cost of network per resident served at minimum service level	£11.61	£11.50
8 Protecting the built and natural environment	(P8.7) Continue to maintain and protect the local environment for residents, visitors and future generations by maintaining public spaces, gardens and provision of country parks and	<ul> <li>Provision of Countryside Visitor Centres, visitor attractions and recreational activities within our Country Park estate. This includes the Camping/Caravan site and Animal Attraction sites at Beecraigs.</li> </ul>	P:NLCS222 Cost of providing countryside services per head of population	£3.97	£4.08
	encouraging community to play a more active role in looking after their local environment.	aaa aaa a. 2000.a.go.	CP:NLCS047 Estimated Visitor numbers to West Lothian's 3 Country Parks	1,505,835	1,658,718

Corporate Priorities / Enablers				
Deliverable	Operational Services key activity / process	Indicator(s)	2019/20 Performance	2020/21 Target
(P8.8) Continuing to work with our community schools and businesses to reduce littering in our towns and villages and increasing cleanliness through street cleansing.	<ul> <li>To cleanse all adopted roads, footpaths, Civic centres, hard surfaces and rural road side verges at a frequency to comply with the Environmental Protection Act</li> </ul>	NLCS018 The cost of the street cleansing service per household	£32.36	£32.19
	◆ To provide dedicated resource to educate communities, take appropriate enforcement action and provide a visible deterrent in relation to environmental crime including litter, graffiti, fly tipping, abandoned vehicles and dog fouling.	CP:NLCS008 Local Environment Management System (LEAMS) - Percentage of West Lothians Streets at an Acceptable Standard	93.5%	94%
(P8.9) Improving waste recycling rates across West Lothian by implementing the Scottish Government's Zero Waste Strategy.	<ul> <li>To recycle waste collected to various recycling centres, recycling points and via kerbside collections.</li> </ul>	CP:WM040 Percentage of Household waste recycled/ composted per annum	65.2% (2018)*	60% (2019)*
		SOA1308 Percentage of municipal solid waste recycled	63.5% (2018)*	61.7% (2019)*
		P:WM088 Average Percentage of Material Recycled at Community Recycling Centres (per calendar year)	54.1% (2018)*	57.5% (2019)*
	Deliverable  (P8.8) Continuing to work with our community schools and businesses to reduce littering in our towns and villages and increasing cleanliness through street cleansing.  (P8.9) Improving waste recycling rates across West Lothian by implementing the Scottish Government's Zero Waste	Deliverable  (P8.8) Continuing to work with our community schools and businesses to reduce littering in our towns and villages and increasing cleanliness through street cleansing.  ◆ To cleanse all adopted roads, footpaths, Civic centres, hard surfaces and rural road side verges at a frequency to comply with the Environmental Protection Act  • To provide dedicated resource to educate communities, take appropriate enforcement action and provide a visible deterrent in relation to environmental crime including litter, graffiti, fly tipping, abandoned vehicles and dog fouling.  • To recycle waste collected to various recycling centres, recycling points and via kerbside collections.	P8.8) Continuing to work with our community schools and businesses to reduce littering in our towns and villages and increasing cleanliness through street cleansing.  ↑ To cleanse all adopted roads, footpaths, Civic centres, hard surfaces and rural road side verges at a frequency to comply with the Environmental Protection Act  ↑ To provide dedicated resource to educate communities, take appropriate enforcement action and provide a visible deterrent in relation to environmental crime including litter, graffiti, fly tipping, abandoned vehicles and dog fouling.  ↑ To recycle waste collected to various recycling centres, recycling points and via kerbside collections.  ↑ To recycle waste collected to various recycling centres, recycling points and via kerbside collections.  ↑ To recycle waste collected to various recycling centres, recycling points and via kerbside sollections.	Deliverable  (P8.8) Continuing to work with our community schools and businesses to reduce littering in our towns and villages and increasing cleanliness through street cleansing.  ◆ To cleanse all adopted roads, footpaths, Civic centres, hard surfaces and rural road side verges at a frequency to comply with the Environmental Protection Act  ◆ To provide dedicated resource to educate communities, take appropriate enforcement action and provide a visible deterrent in relation to environmental crime including litter, graffiti, fly tipping, abandoned vehicles and dog fouling.  ◆ To recycle waste collected to various recycling centres, recycling points and via kerbside collections.  ◆ To recycle waste collected to various recycling centres, recycling points and via kerbside side collections.  ◆ To recycle waste collected to various recycling solid waste recycled/ composted per annum  SOA1308 Percentage of municipal solid waste recycled  P:WM088 Average Percentage of Material Recycled at Community Recycling Centres (per

<sup>\*</sup> Due to reporting timescales, the data for these indicators is only available for the year shown



# Transforming Your Council

How Operational Services will transform in the next four years

The council has embarked on an ambitious programme of transformation in order to support the delivery of services that are accessible, digital and efficient. The Transforming Your Council programme is intended to deliver £32.865 million in savings in the period 2020/21 - 2022/23 and will fundamentally change the way that council services are delivered.

As a key frontline service that delivers services to every part of West Lothian, it is critical that Operational Services is at the forefront of change in the council. We must ensure that as well as delivering our statutory obligations and other crucial services, we identify opportunities for improving service delivery and becoming increasingly effective and efficient. Projects designed to deliver budget savings of £4.037 million in the period 2020/21 - 2022/23 are being developed to transform the way that we work in Operational Services.

#### Transformation in the service will be grouped around three key themes.

Reviewing service activities

Our services touch everyone who lives in, works in, or drives through west Lothian. We deliver crucial front line services to the community in line woth our statutory obligations.

We will continue to ensure that these services ane delivered as efficiently as possible and review the range of services we provide.

Some non-statutory services may reduce or be stopped altogether.

Effective infrastructure management

The service will continue to maintain our assets as effectively and efficiently as we can given the current financial restraints.

We will look at new ways of working to deliver these services in the most cost - effective way we can, whilst ensuring we protect our assets for the longer term.

Effective workforce

In the next four years it is anticipated that West Lothian Council will need fewer employees, services and buildings.

Operational Services will also become smaller in that time to reflect the reducing employee resource in the council. The service will manage those reductions through effective workforce management.

#### **Engagement methods**

Throughout the period of this plan, Operational Services will continue to engage and consult with customers, employees, partners and stakeholders on the effectiveness of the services that we provide and also, any changes that are proposed.

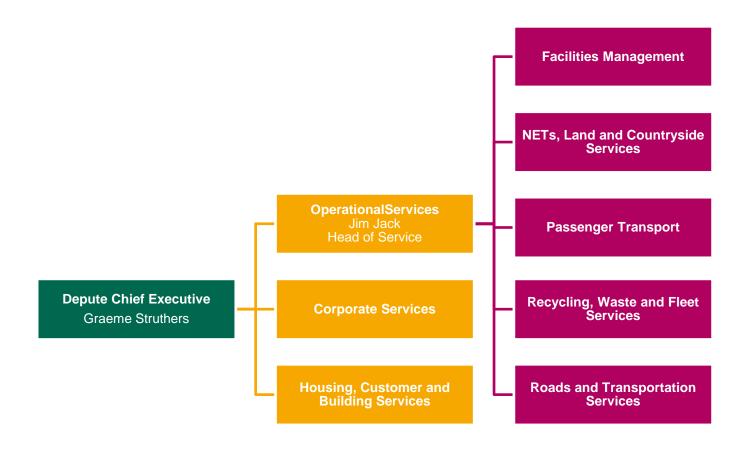
Operational Services make the following commitments to customers, employees and partners:

- ◆ Involve and engage employees, customers and partners in service improvement and transformation activity through a range of appropriate methods;
- ◆ Ask customers about the quality and effectiveness of the services that we provide through regular consultation and surveys and use their views to inform decision making in the service.

# Service Activity

The Corporate, Operational and Housing Services directorate is focused on the delivery of vital infrastructure services that will make West Lothian a better, more sustainable place to live.

This includes three large service areas delivering a wide array of council activities, such as; environmental and roads services, the frontline customer and community services, social housing services and the council's support services.



Operational Services comprises of five large services – known as West Lothian Assessment Model (WLAM) units, under the direction of the Head of Operational Services.

The following section provides more information on the activities and resources of each WLAM unit.

#### **Employee Engagement**

Operational Services has a total of 1157.03 (full time equivalent) employees delivering our services.

Motivation and commitment are key drivers of employee performance and the service aims to effectively engage and develop employees through improved communication and increased participation. The service uses the council's employee engagement framework, ensuring that employees have access to the information and support they need to succeed, also that there is constructive, regular two-way communication throughout the service.

The schedule of engagement that will take place in each of our WLAM units is outlined in the table.

Employee Engagement Schedule 2020/21									
Employee Group	Method	Frequency	Responsible Officer						
All employees	Email	Monthly	Service Manager						
All employees	One-to-ones	As required	Service Manager and service management team						
All employees	Team meetings	Monthly	Service Manager and service management team						
All employees	Team Briefings	Quarterly	Service Manager and service management team						
All employees	Employee survey	Annually	Service Manager						
All employees	Appraisal and Development Review (ADR)	Annually	Service Manager and service management team						
Employee sample	Employee Focus Group	Annually	Service Manager						
All employees	Management Plan Launch	Annually	Head of Service / Service Managers						
Service management teams	Extended Management Team	Quarterly	Head of Service						
Service management team	Directorate Managers meeting	Quarterly	Depute Chief Executive						
All employees	Staff briefings on policy changes	Quarterly	Line Managers						
FM Cleaning Co- ordinators / Cook Supervisors	Team meetings	Quarterly	FM Manager						
Employee representatives	Works committee meetings	8 weekly	Line Managers						
Employee sample	Walkabouts	Monthly	NETs, Land & Countryside Manager						

Employee Engagement Schedule 2020/21										
Employee Group	Method	Frequency	Responsible Officer							
Employee representatives	Health and Safety Steering Group	Quarterly	Line Managers							
Employee representatives	Fleet and Plant Steering Group	Monthly	Line Managers							
All employees	Tool box talks	As required	Line Managers							
Team Leaders/Supervisors	Customer Service meetings	Six weekly	Recycling & Waste Services Manager							
All Roads and Transportation staff	Newsletter	Quarterly	Roads and Transportation Manager							
Community Transport staff	Newsletter	Monthly	Community Transport Co- ordinator							

#### Risk Management

#### Risk can be defined as the effect of uncertainty on an organisation's objectives.

The council aims to mitigate risks to its objectives by implementing robust risk management procedures which enable managers to effectively manage their risks.

Significant risks to Operational Services' objectives are set out in the council's corporate risk register. These risks are regularly monitored by managers and are reviewed on a monthly basis by the service management team to ensure that appropriate and effective control measures are in place.

Operational Services is currently not managing any risks considered to be high.

The two highest risks managed by the service are:

Risk Title	Risk Description	Risk Score	Current Traffic Light Icon
OPSHQ005 Loss of operating licence for all vehicles over 3.5 Tonnes GVW.	Failure to comply with the terms and conditions of the operating licence, leading to an accident and / or a failed inspection, and resulting in the licence being revoked or curtailed. A revoked license would prevent the operation of any vehicle over 3.5 tonnes and would have a serious impact on services relying on this type of vehicle.	10	
WLC027 Driver risk - injury or death to members of the public	Risk of injury or death to members of the public or council staff from drivers on council business.	10	

#### **Facilities Management**

Service manager: Jamie Fisher, Facilities Manager

Number of staff: 530.29 (full time equivalents)

Location: Whitehill Service Centre

#### **Purpose**

Facilities Management provides catering, cleaning, crossing patrol guides and janitorial services throughout the authority.

The service includes Inprint, the council's in-house print management and reprographics service which provides printing solutions on a cost recovery basis. Also, a range of support services to Operational Services in relation to performance, health and safety, organisational development, systems administration and administration processes.

#### **Activities**

The main activities of the service during the period of the Management Plan will be:

- ◆ The service cleans 144 buildings throughout the Council covering 345,142 square metres of floor space. These include 88 secondary, primary, nursery and additional support needs schools plus partnership buildings, council offices, community centres, housing with care units and libraries.
- ♦ The service anticipates serving around 2.6 million meals in 2020/21.
- ◆ There are 84 school crossing patrol points maintained throughout the area ensuring children and parents are provided with a safer route to school.
- ◆ The Facilities Management Assistants provide a security, maintenance and janitorial service to 67 secondary, primary, nursery and additional support needs schools.
- Digital reprographics service to all council services.
- Print Management, Print finishing and Direct mailing

#### **Key Partners**

The service actively works with our partners to plan, design and deliver improved services for our customers.

Our key partners include; other council services such as Education and Property Services and also the service's key suppliers and contractors.

# **Customer Participation**

The service will actively engage customers and potential customers in the delivery and re-design of services to ensure that they are accessible and focused on their needs and preferences.

Customer Consultation Schedule 2020/21									
Customer Group	Method	Frequency	Responsible Officer	Feedback Method					
Primary School pupils	Face to face survey with all primary school pupils in West Lothian on the school meal provision	Annual (Winter 2020)	FM Manager	<ul> <li>Poster sent to all schools</li> <li>Reported through a public performance indicator</li> </ul>					
Secondary School pupils	Web based and face to face survey carried with a sample of secondary school pupils in West Lothian on the school meal provision	Annual (Spring 2020)	FM Manager	<ul> <li>Poster sent to all schools</li> <li>Reported through a public performance indicator</li> </ul>					
School meal users	Consultation taster sessions exercise carried out with pupils prior to new school menu being implemented	As required	FM Manager	<ul> <li>Feedback via revised school menu</li> </ul>					
Head Teachers/ teachers and support staff	Online survey distributed to all Head Teachers in West Lothian (all schools) on the quality of service provided by catering, cleaning, school crossing patrols and janitorial staff	Annual (Spring 2020)	FM Manager	<ul> <li>Feedback directly to Head Teachers from service manager</li> <li>Reported through a public performance indicator</li> </ul>					
Sandwich Service users	Survey distributed to employees who use the sandwich service throughout the various council offices	Annual (Autumn 2020)	FM Manager	<ul> <li>Feedback through FM management team to nominated users</li> </ul>					
Civic Centre café users	Survey distributed to employees who use the Civic Centre café	Annual (Spring 2020)	FM Manager	<ul> <li>Feedback through FM management team to nominated users</li> </ul>					
Building users	Survey distributed to Building responsible persons on the quality of service provided by the cleaning staff	Annual (Spring 2020)	FM Manager	<ul> <li>Feedback through responsible officers for each building</li> </ul>					

# Activity Budget 2020/21

Facilities Manag	ement							
Activity Name and Description		Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
Schools catering	To provide meal service to Primary, Secondary and Additional Support Needs Schools, as well as breakfast service to schools.	6. Delivering positive outcomes on health	P:FMS083_9a.1c Total cost per meal - Primary & Secondary Schools. (Target £2.60) P:FMS090_9b.1a. School meal uptake Primary schools. (Target 60%) P:FMS091_9b.1a. School meal uptake Secondary schools. (Target 47%)	WLAM	182.9	7,753,667	(2,920,000)	4,833,667
Cleaning	To provide a Cleaning Service in over 197 sites including Primary and Secondary Schools,	Enabler Service - Financial Planning	FMS079_9a.1a. Cost per sq. m cleaned (Target £16.50)	High Level	211.0	5,351,004	(538,166)	4,812,838
	Offices, Libraries etc.		FMS092_9b.1c Total square meters cleaned per labour hour (Target 230m2)	WLAM				
Facilities management	To provide an FM Service in all schools, nurseries and additional support needs schools.	Enabler Service - Financial Planning	FMS081_9a.2a The average cost of janitorial provision per FTE (Target £32,000)	WLAM	94.0	2,697,842	0	2,697,842
			FMS031_6b.5 Percentage of maintenance jobs completed by FM staff within 2 days of being reported (Target 100%)	WLAM				

Facilities Manag	Facilities Management								
Activity Name and Description		Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £	
Street Crossing Patrols	To provide a crossing patrol officer (CPOs) for all locations which meet guidelines	8. Protecting the built and natural environment	FMS082_9a.1a Average Cost, per site, of providing the School Crossing Patrol service per annum (Target £5,000)	WLAM	21.6	449,086	0	449,086	
			FMS093_9b Percentage of school crossing patrols locations staffed (Target 100%)	WLAM					
Service support	Provision of management and administrative Support.	Enabler Service - Corporate Governance and Risk			4.9	239,818	0	239,818	
	Total:				514.4	16,491,417	(3,458,166)	13,033,251	

Inprint								
Activity Name a	and Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
Printing	To provide a quality litho and digital printing service	Enabler service  – Modernisation and Improvement	IS002_9b Over / Under recovery of cost (Target zero)	High Level	7.0	290,920	(290,920)	0
	Total:				7.0	290,920	(290,920)	-

#### Actions 2020/21

The service will undertake a range of actions to support corporate priorities and objectives, improve services and deliver transformation.

Facilities Managem	nent Actions 2020/21						
Action	Description	Planned Outcome	Owner(s)	Start	End	Status	Update
Food for life Accreditation	Maintain Food for Life Award in schools.	Providing healthier and more locally sustainable school meals.	Service Manager	April 2020	March 2021	Active	Continue to work to FFLSH accreditation.
Early Learning & Childcare (ELC) cleaning and meal provision	Planning and delivery of ELC cleaning and meal provision.	Provision of additional cleaning and meals to support ELC nursery expansion.	Service Manager	April 2020	March 2021	Active	Project scope and plan defined in partnership with Education.
Review of facilities management in schools and council buildings	Review of cleaning services in schools and council buildings.	Delivery of enhanced affordable services to customers.	Service Manager	April 2020	March 2021	Active	Project scope approved and implementation planned for August 2020
Digital transformation projects	All cook supervisors in high schools and primary schools setup with logins for PCs	Continue roll out of tasks and communication electronically and remove paper processes	Service Manager	April 2020	March 2021	Active	All accounts have been created and new ordering and approvals will be manged online.

#### **NETs, Land and Countryside Services**

Manager: Andy Johnston, NETs, Land and Countryside Manager

Number of Staff: 216.8 (full time equivalents)

Location: Whitehill Service Centre and Beecraigs Country Park

#### **Purpose**

NETs, Land and Countryside Services are responsible for the development, management, maintenance and cleanliness of West Lothian's local environment. This includes the three Country Parks of Almondell and Calderwood, Beecraigs and Polkemmet as well as a further 2,600 hectares of open space and countryside land.

The service also manages and maintains 2,164 local residential gardens for the elderly, 2,100 km of street and footpath surface, 100 hectares of woodland, 280 children's play areas, 113 parks and open spaces, 33 cemeteries and churchyards and 18 war memorials.

The service also has a team of Environmental Enforcement Officers and Education and Engagement Officers who are dedicated to educating communities and providing enforcement action to address environmental crime.

#### **Activities**

The main activities of the service during the period of the Management Plan will be:

- Grounds Maintenance
- Open Space and Cemeteries
- Cleaner Communities
- Parks and Woodland
- Stores facilities

In addition to service activities, the service delivers a substantial capital programme each year. The Open Space Asset Management Plan details the capital programme allocated to the Open Space Asset category group. Over the remaining 8 years of the 10 year capital programme revised and approved in February 2020, this is a total budget of £15.107m and an allocation of £2.518m in 2020/21. The funding is distributed across multiple project areas, and will deliver improvements in Open Spaces, Sports Facilities, Children's Play Parks and Cemeteries.

For 2020/21, there are 30 different projects aimed at improving the facilities used by residents.

#### **Key Partners**

The service actively works with our partners to plan, design and deliver improved services for our customers.

Our key partners include; other council services, Keep Scotland Beautiful, Forestry Commission Scotland, Scottish Environmental Protection Agency, Green Network Trust, SRUC Oatridge Campus, West Lothian Youth Action Project, West Lothian Leisure, Zero Waste Scotland, West Lothian housing providers, Scottish National Heritage, APSE and Green Space Scotland.

# **Customer Participation**

The service will actively engage customers and potential customers in the delivery and re-design of services to ensure that they are accessible and focused on their needs and preferences.

Customer Consul	tation Schedule 2020/21			
Customer Group	Method	Frequency	Responsible Officer	Feedback Method
West Lothian Citizens Panel	Annual Survey distributed to 2700 members of the citizens panel to evaluate the satisfaction with the service provided and highlight areas for service improvement	Annual (February 20201	NETs, Land and Countryside Manager	<ul> <li>Results available on the council website</li> <li>Reported through a public performance indicator</li> </ul>
Play area and Open Space users	Web based survey, face to face survey, forums and place making events held with local community prior to the development of new play areas or investments in open space to agree user needs, preferences and understand local issues	Ongoing (9 planned in 2019/20)	Open Space and Cemetery Manager	<ul> <li>Feedback through the council website</li> <li>Agreed plans distributed to local schools</li> </ul>
Local schools and community groups	Consulting on the programme of community clean ups to agree level of involvement from each school	Ongoing	Cleaner Communities Manager	<ul> <li>Information fed back on agreed partnership arrangements</li> <li>Outcome of the clean ups reported through the council website</li> </ul>
Country Park, Open Space and Woodland visitors	Paper based surveys captured at time of service use to evaluate customer experience and satisfaction with the service provided and how the service could be improved in the future.	Annual	Park and Woodlands Manager	<ul> <li>Via Almondell, Beecraigs and Polkemmet Country Park visitor centres</li> <li>Feedback through the Beecraigs website</li> <li>Reported through a public performance indicator</li> </ul>
West Lothian Citizens	14 service specific surveys distributed to customers who have contacted the council with enquiries. Focus group will evaluate customer feedback.	Monthly	NETs, Land and Countryside Manager	<ul> <li>Feedback through customer satisfaction surveys</li> <li>Reported through service specific performance indicators</li> <li>Outcomes reported through social media and council website</li> </ul>

# Activity Budget 2020/21

NETs, Land an	d Countryside Services							
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21 £	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21
Countryside recreation Provision of Countryside Visitor Centres, visitor attractions and recreational activities within our Country	Visitor Centres, visitor attractions and recreational	8 Protecting the built and natural environment	NLCS222_9a.1a Cost of providing countryside services per head of population (Target £7.76)	Public	16.00	744,667	(212,292)	532,375
	Camping/Caravan site and Animal Attraction sites at Beecraigs.		NLCS047_9b.1c Estimated Visitor numbers to West Lothian's 3 Country Parks (Target 1,205,572)	Public				
Ranger service	Provision of environmental education and interpretation opportunities in the countryside for formal education groups and the general public. Liaison with voluntary groups that are	8 Protecting the built and natural environment	NLCS222_9a.1a Cost of providing countryside services per head of population (Target £7.76)	Public	4.0	152,036	(8,000)	144,036
	involved in the management of our open space assets. Delivery of routine patrols of open space assets to ensure that safety standards are being met and those sites are welcoming to the public.		NLCS236_9b Number of educational / school visits hosted within Country Parks (Target 31 per annum)	WLAM				
Parks and woodland management	Management of the council's tree and woodland stock. Development of management plans to ensure that our woodlands/forests are managed effectively. Provision	8 Protecting the built and natural environment	NLCS223_9a.1c Average cost of Parks and Woodlands Service per visit made to three country parks (Target £1.10)	WLAM	5.0	207,792	(91,458)	116,334

NETs, Land ar	nd Countryside Services							
Activity Name an	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
	of advice to members of the public on tree-related matters. Delivery of a frontline arboricultural service that carries out maintenance tasks, where required, in response to service requests from the public and Elected Members.		NLCS019_6b.2 Percentage of NETs, Land and Countryside related enquiries responded to within 3 days (Target 90%)	WLAM			-	- -
Parks and Open Spaces	Management and maintenance of the councils open space assets (parks and urban open spaces, sports grounds and recreational areas)	8 Protecting the built and natural environment	NLCS017_9a.1c The cost of the grounds maintenance service per household. (Target £32.91 per household)	WLAM	104.0	4,101,470	(2,001,780)	2,099,690
			NLCS021_9b.2a Quality Assessment score of improvements on open space parks (Target 90%)	Public				
Play areas	To arrange for play area inspection, maintenance and management (includes skate parks MUGAs and school play facilities) and to design, procure and establish new play	8 Protecting the built and natural environment	NLCS043_9a.1c Cost of managing and maintaining children's play areas per household (Target £6.50)	Public	4.0	238,299	(67,249)	171,050
	area provision.		NLCS006_9b.1a Play areas - Percentage of sites complying with independent annual safety audit standards. (Target 98%)	High Level				

NETs, Land and	d Countryside Services							
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21 £	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
Cemeteries	Management and maintenance of cemeteries, including the provision of a burial service and the maintenance of war memorials	8. Protecting the built and natural environment	NLCS125_9a.1c - Cost of cemeteries service per 1000 head of population (Target £2,703 0.00)	WLAM	18.0	849,640	(602,043)	247,597
	memoriais		NLCS019_6b.2 Percentage of NETS, Land and Countryside related enquiries responded to within 3 days (Target 90%)	WLAM				
Street Cleaning and Environmental Enforcement	To cleanse all adopted roads, footpaths, Civic centres, hard surfaces and rural road side verges at a frequency to comply with the Environmental Protection Act	8 Protecting the built and natural environment	NLCS018_9a.1c The cost of the street cleansing service per household (Target £32.19)	WLAM	72.0	2,454,310	(11,782)	2,442,528
	To provide dedicated resource to educate communities, take appropriate enforcement action and provide a visible deterrent in relation to environmental crime including litter, graffiti, fly tipping, abandoned vehicles and dog fouling.		P:NLCS008_9b.2a. Local Environment Management System (LEAMS) - Percentage of West Lothians Streets at an Acceptable Standard (Target 93.5%)	Public				

NETs, Land and	d Countryside Services							
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21 £	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
Service Support	Provision of management and stores support	Enabler service – Corporate Governance and Risk	Support activities contribute towards the overall performance of the service. Performance is monitored through the indicators for front line activities.		4.9	239,818	0	239,818
	Total:				227.9	8,988,032	(2,994,604)	5,993,428

#### Actions 2020/21

The service will undertake a range of actions to support corporate priorities and objectives, improve services and deliver transformation.

Operational Servic	es Actions 2020/21						
Action	Description	Planned Outcome	Owner(s)	Start	End	Status	Update
Open Space Strategy	Implementation of Open Space Strategy.	The revised strategy will integrate plans for allotments, food growing, cemeteries and sports facilities and align with the Corporate Asset.  Management Plan and 10 year capital programme.	Open Space & Cemeteries Manager	April 2019	April 2020	Active	The strategy has been completed and the consultation process was concluded in November 2019. The date for the strategy to be scrutinised by elected members at the PDSP is yet to be confirmed.
West Lothian Community Choices	Implement mainstream community choices for Grounds Maintenance, litter bins and open space assets.	To develop a service approach to community choices and implement processes to deliver community choices for mainstream budgets.	Service Manager	January 2020	March 2021	Active	Project plan and working groups have been established to deliver objectives. The consultation process will start in May 2020.
West Lothian Litter Policy	The Environment Protection Act 1990 (Section 89) requires Local Authorities to approve a statutory policy for litter management	To implement a Litter policy that incorporates a Litter Bin Plan and Litter Prevention Action Plan.	Cleaner Communities Manager	October 2019	April 2020	Active	Policy and plans are complete and a repot will be presented to the Council executive for approval in April 2020.

# **Passenger Transport**

Service manager: Nicola Gill, Passenger Transport Manager

Number of staff: 59.6 (full time equivalents)

Location: Whitehill Service Centre

#### **Purpose**

Passenger Transport is responsible for ensuring the provision of efficient council public transport services within West Lothian and to neighbouring areas including infrastructure and publicity provision.

The service is also responsible for the provision of free and fare paying school transport services for schools, including pupils with additional support needs, as well as the provision of travel concessions for elderly and vulnerable residents.

Furthermore, the service provides community transport to service users with varying needs to a number of locations throughout West Lothian on a daily basis. Also the service provides a school meals delivery service and delivery of internal mail.

#### **Activities**

The main activities of the service during the period of the Management Plan will be:

- Providing a school transport service for approximately 6,000 pupils across West Lothian utilising a range of transport options including double deck buses, coaches, minibuses and taxis over approximately 360 contracts.
- Public Transport service support through subsidising 20% of the local bus network within West Lothian.
- ◆ Supporting concession schemes for elderly and disabled including providing Dial-A-Ride and Dial-A-Bus provision and over 20,000 discounted rail journeys per year.
- Providing sufficient public transport infrastructure through siting, erecting and maintaining approximately 500 bus stops and 500 shelters throughout West Lothian, including any publicity items on display.
- ◆ Transporting Community Transport service users to various locations throughout West Lothian.
- Delivering school meals from 22 production centres to schools and collect and deliver internal mail to all council buildings.

#### **Key Partners**

The service actively works with our partners to plan, design and deliver improved services for our customers.

Our key partners include; other council services, SEStran, bus companies, taxi companies, community transport service providers, NHS Lothian, Scottish Government, Scotrail, Traveline, other councils, industry user groups and community groups.

# **Customer Participation**

The service will actively engage customers and potential customers in the delivery and re-design of services to ensure that they are accessible and focused on their needs and preferences.

Customer Consul	tation Schedule 2020/21			
Customer Group	Method	Frequency	Responsible Officer	Feedback Method
Community Public Transport forum	We will undertake consultation and engagement to improve service users' influence on services	Bi-annual (September 2020 and March 2021)	Passenger Transport Manager	<ul> <li>Face to face meetings with focus groups and results published on council website</li> </ul>
School and public transport users	Targeted consultation exercise to be carried out on the school transport service	Annual (February 2021)	Passenger Transport Manager	Directly via specific Schools
West Lothian Citizens panel	Online survey of all members of the West Lothian Citizens Panel to gain feedback on public transport in West Lothian and the service we provided	Annual (February 2021)	Passenger Transport Manager	Feedback through the council website and on request
Bus service providers	Ongoing consultation with our main service providers	Ongoing	Passenger Transport Manager	<ul> <li>Via face to face meetings with service providers</li> </ul>
Small and large vehicle operator forums	Face to face meetings	Annual (Spring 2020)	Passenger Transport Manager	<ul> <li>Via face to face meetings with service providers</li> </ul>
Parent Participation Forum	Targeted consultation with the forum on transport provision for pupils with additional support needs	Ongoing	Passenger Transport Manager	<ul> <li>Via face to face meetings and electronically with forum. Directly via specific schools.</li> </ul>
West Lothian residents	NHT Public Satisfaction Survey	Annual (June 2020)	Passenger Transport Manager	<ul> <li>Council Executive</li> <li>West Lothian Bulletin</li> <li>Results available on the council website</li> </ul>

# Activity Budget 2020/21

Passenger Tran	nsport							
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
Subsidised bus and Taxibus services	To manage cost effective subsidised public transport services.	8 Protecting the built and natural environment	PTS070_9a.1c Cost of network per resident served at minimum service level (Target £11.50/year)	WLAM	1.7	2,693,414	(735,099)	1,958,315
			PTS090_9b Number of passenger-journeys made on council contract local bus and Taxibus services (Target 700,000 passenger-journeys)	Public				
Local Travel Concessions	Discounted local concessionary travel schemes.	8 Protecting the built and natural environment	PTS071_9a.1d Total cost of rail travel concessions (Target £189,990.00/year)	WLAM	0.5	268,428	0	268,428
			PTS095_9b.1c Number of passenger journeys made on concessionary rail (Target 277,000/Year)					
Asset management and promotion of public	Bus stop and bus service information database maintenance, Traveline data feed, shelter, stop and	8 Protecting the built and natural environment	PTS072_9a.1a Cost per bus shelter maintained (Target £130/year)	WLAM	1.4	152,133	0	152,133

Passenger Tra	nsport							
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
transport	publicity provision.		PTS093_9b.1c Percentage of bus stops having bus service information on display. (Target 55%)	WLAM		-	-	-
School Transport	To provide free and fare paying mainstream and additional support needs transport to and from school.	8. Protecting the built and natural environment	PTS073_9a.1c Cost per mainstream pupil offered free transport (Target £800/year)	WLAM	2.6	7,415,173	(69,134)	7,346,039
			PTS094_9b.2 Percentage of completed school transport contract inspections with driver and escorts compliant in Protection of Vulnerable Groups (PVG) Disclosure Scotland requirements (Target 100%)	WLAM				
Transportation of service users	To transport clients to various locations throughout West Lothian and provide assistance where necessary.	6 Delivering positive outcomes on health	FTS041_9a.1a Average annual maintenance cost per vehicle - Minibuses up to 17 seats (Target £1,300.00/year)	Public	39.2	1,973,215	(1,973,215)	0
			PTS097_9b.1c: Percentage of Community Transport bus runs which are completed (Target 100%)	Public				

Passenger Tran	nsport							
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
Transportation meals	To deliver meals from 25 production centres to local units such as schools.	8 Protect the built and natural environment and ensuring other council	PTS074_9a.1d Total actual cost of providing school meal delivery service per annum	WLAM	6.4	322,240	(322,240)	0
		activities are carried out in a sustainable manner	PTS098_9b.1a Percentage of School meals which are delivered to schools on a daily basis as scheduled (Target 100%)	WLAM				
Internal Mail Service	To collect and deliver mail to all Council buildings.	Enabler Service - Corporate Governance and Risk	PTS075_9a.1c Total cost of providing Internal Mail Service per annum (Target £222,500/year)	WLAM	3.3	166,155	(166,155)	0
			PTS099_9b.1a Internal Mail - Number of missed mail drops (Target 0)	WLAM				
Service support	Provision of management and administrative Support.	Enabler Service  – Corporate Governance and Risk	Support activities contribute towards the overall performance of the service. Performance is monitored through the indicators for front line activities.		4.9	239,818	0	239,818
	Total:				59.8	13,230,576	(3,265,843)	9,964,733

#### Actions 2020/21

The service will undertake a range of actions to support corporate priorities and objectives, improve services and deliver transformation.

Passenger Transpo	ort Actions 2020/21						
Action	Description	Planned Outcome	Owner(s)	Start	End	Status	Update
Total Transport Review	Holistic review of passenger transport services exploring how existing and alternative resources can be allocated and coordinated more efficiently.	To implement revised passenger transport strategy with corresponding networks providing more effective and efficient services meeting passenger needs.	Service Manager	April 2019	March 2021	Active	Project Review ongoing. Reported to PDSP March 2020.
Review of internal passenger transport operations	Review operations to reduce reliance on contracted services	Extending the existing transport model using internal fleet and staff across other areas of Passenger Transport to reduce cost.	Service Manager	January 2020	August 2020	Active	Project working group established. Review ongoing.
Digital transformation projects	Development and implementation of project for Smart Ticketing	To deliver improved user- focused digital public services.	Head of Service	April 2020	March 2021	Active	Project scope and plan defined.

## Recycling, Waste and Fleet Services

Service manager: David Goodenough, Recycling, Waste and Fleet Services Manager

Number of staff: 214.67 (full time equivalents)

Location: Whitehill Service Centre

#### **Purpose**

Recycling, Waste and Fleet Services is responsible for the collection of all household waste and the environmentally responsible management of waste in line with the government's Zero Waste Plan. The service provides a weekly uplift to over 80,000 households and four weekly uplifts of garden waste (with the exception of the festive season) to the majority of households each year. Over 61.3 percent of all household waste was recycled (43,556 tonnes) in West Lothian last year.

The service has five Community Recycling Centres (CRCs) located throughout West Lothian where residents bring their own household waste for recycling. In addition, we have around 140 glass recycling points and provide information and support to customers on how to reduce, reuse and recycle their waste.

The service is also responsible for the provision, management and maintenance of the council's fleet of approximately 1,000 vehicles. This includes commercial vehicles, buses, pool cars and items of plant equipment. With its own team of mechanics, the service operates 24 hours a day and undertakes all safety inspections as well as servicing, repairs and MoTs for the council's fleet and members of the public.

#### **Activities**

The main activities of the service during the period of the Management Plan will be:

- Proving a domestic waste and recycling service, including household residual, recycling, green and food waste collection, internal council services, bulky uplift, and clinical waste
- Recycling and Waste strategic planning and statutory data returns
- Operating Community Recycling Centres
- Customer liaison in education and engagement
- Providing an effective and efficient vehicle maintenance service and fully operational MoT test station – Class IV, V, VII
- Managing the council's vehicle and plant portfolio

#### **Key Partners**

The service actively works with our partners to plan, design and deliver improved services for our customers.

Our key partners include; other council services, Scottish Environment Protection Agency (SEPA), Waste & Resources Action Programme (WRAP), Zero Waste Scotland, ECO Schools, Homeaid, Changeworks, Her Majesty's Prison Service, Association for Public Service Excellence (APSE), Local Authority Recycling Advisory Committee (LARAC), Trading Standards, Animal and Plant Health Agency (APHA), Community Payback, Convention of Scottish Local Authorities (COSLA), Scottish Government, waste disposal and recycling contractors, Scotland Excel, suppliers and sub contractors, Driver and Vehicle Standards Agency (DVSA) and Freight Transport Association (FTA).

# **Customer Participation**

The service will actively engage customers and potential customers in the delivery and re-design of services to ensure that they are accessible and focused on their needs and preferences.

Customer Consul	tation Schedule 2020/21			
Customer Group	Method	Frequency	Responsible Officer	Feedback Method
Targeted engagement work regarding recycling with householders in identified areas	Use the ISM model (Individual, Social, and Material) to carry out discussion groups. Use this information to develop materials appropriate for specific community needs.	April 2020 and February and March 2021	Recycling Waste and Fleet Services Manager	Bulletin, website and direct with customers.
West Lothian citizens	Attend gala days and other public events including Wild Wednesdays	June – September 2020	Recycling Waste and Fleet Services Manager	Direct face to face
West Lothian service user annual survey	Email to customers after Confirm enquiries, .gov text messaging system and face to face	Annual but continuous within the year	Recycling Waste and Fleet Services Manager	<ul> <li>Performance Indicators, website you said we did</li> </ul>
Householder focus group on collection systems and patterns	Engaging with customer directly to gain views on potential changes to operational practices.	Q1 2020/21	Recycling Waste and Fleet Services Manager	<ul> <li>Focus group and through members</li> </ul>
Community groups and drop in sessions	Consultation with community groups and focus groups e.g. Community Councils, with regards to the siting of new bottle banks in local areas, food waste and recycling collection (which will assist with improvements and extended services in local areas)	Ongoing	Recycling Waste and Fleet Services Manager	Community groups and focus groups
Recycling centre customers	Face-to-face survey of customer experience to be carried out at all recycling centres	Annual (September 2020)	Recycling Waste and Fleet Services Manager	Results available on the council website
Take out service customers	All customers to be contacted to determine whether service still required	Every two years (Winter 2021)	Recycling Waste and Fleet Services Manager	Results available on the council website
School pupils	Face-to-face attendance to increase awareness of the 3 R's, participation and reduce contamination.	Ongoing	Recycling Waste and Fleet Services Manager	<ul> <li>Feedback from schools and pupils</li> </ul>

# Activity Budget 2020/21

Recycling, Waste and Fleet Services								
Activity Name and Description		Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
Recycling & Waste Collection	The collection of recyclable materials and residual waste from domestic and internal commercial premises.	8. Protecting the built and natural environment	WM089_9b.1c: No. of bins missed during collection per 100,000 collections (not including contamination) (Target less than 2%)	WLAM	115.7	3,490,801	(116,000)	3,374,801
			SENV01a: Cost of Refuse Collection Service per Household (PI not comparable across councils as does not produce a like for like comparison based on infrastructure and geographical constraints, PI used for year to year comparisons only)	Public				

Recycling, Was	ste and Fleet Services							
Activity Name and Description		Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21
Recycling & Waste Disposal	Resource management of all materials collected by, and on behalf of, the council including: the operation of recycling centres, the transfer and handling of materials, the transportation of materials, and the management of associated contracts.	8. Protecting the built and natural environment	SENV02a: Net cost of refuse disposal per premise (sspi not comparable as does not produce a like for like comparison based on infrastructure and geographical constraints, used for year to year comparison vs WLC figures only)  WM080: The total tonnes of municipal waste handled (No target = reporting figure)  SENV06: Percentage of total waste arising that is recycled (Target 60% annual average to reflect Zero Waste Plan target, seasonal variations to be built in)  WM088_9b.1a Average Percentage of Material Recycled at Community Recycling Centres (per quarter). (Target 60% average, with seasonal variations to be built in )	Public	63.0	8,938,540	(590,847)	8,347,693

Recycling, Wa	ste and Fleet Services							
Activity Name and Description		Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21	Net Revenue Budget 2020/21 £
Education, Engagement, Strategy and Statutory Compliance Reporting	Customer engagements and education activities across the council area. The research, development and implementation of existing and future resource management and efficiency objectives. The compilation, audit and submission of waste data for statutory reporting purposes.	8. Protecting the built and natural environment	sspi23aiii: Number of premises for refuse collection, household and commercial (Target 81,212)	Public	10.0	283,274	0	283,274
			SOA1308_03: Percentage of household waste collected that was composted or recycled per annum (Target 60 %)	Public				
			SOA1308_04: Percentage of municipal solid waste recycled (Target 50%)	Public				
	The management and implementation of projects and services related to supporting the activities of the service.		SOA1308_05 Percentage of material prepared for reuse (Target 0.85%)	Public				
Fleet management	The effective and efficient management of the council's fleet resource in accordance with the duties to comply with the Operator's	Enabler Service - Corporate Governance and Risk	FTS060_9b.2a: Percentage of Vehicles Maintained Monthly as per schedule (Target 100%)	Public	3.3	4,047,275	0	4,047,275
	Licence.		FTS063_9b.1b Total annual business mileage (Target 1,949,111)	Public				

Recycling, Waste and Fleet Services								
Activity Name and	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
Fleet maintenance	Maintaining the council's fleet in accordance with legislative requirements.	Enabler Service - Corporate Governance and Risk	FTS042_9a.1a Average annual maintenance cost per vehicle - All Cars (Pool) (Target £964.00)	Public	23.7	1,363,711	0	1,363,711
	requirements.		FTS062_9b.1a Percentage of Heavy Goods vehicles passing their MOT (DOE) test first time. (Target 100%)	Public				
Green travel fleet	Management and maintenance of the council's green travel fleet.	Enabler service – Financial Planning	FTS042_9a.1a Average annual maintenance cost per vehicle - All Cars (pool) (Target £600.00)	Public	2.00	807,489	(166,740)	640,749
			FTS063_9b.1b Total annual business mileage (Target 1,949,111)	Public				
Service support	Provision of management and administrative Support	Enabler service – Corporate Governance and Risk	Support activities contribute towards the overall performance of the service. Performance is monitored through the indicators for front line activities.		4.9	239,818	0	239,818
	Total:				222.6	19,170,908	(873,587)	18,297,321

### Actions 2020/21

The service will undertake a range of actions to support corporate priorities and objectives, improve services and deliver transformation.

Recycling, Waste a	and Fleet Services Actions	2020/21					
Action	Description	Planned Outcome	Owner(s)	Start	End	Status	Update
Continuing to reduce the environmental impact of West Lothian	Ensuring actions are taken to ensure environmental impacts are reduced in line with our Mission Statement.	Reduction in the amount of material sent to landfill and recycling as much material as is environmentally and economically practicable.	Service Manager	January 2020	December 2020	Active	The currently implemented and compliant systems see the majority of West Lothian's waste material not being landfilled. In 2018 only 24.4% of all waste was landfilled. This will reduce further in 2019 figures (available September 2020). Recycling rates will remain among the highest in Scotland for 2019 but will be lower than 2018 due to changes in the acceptance of material for onward recycling.

Recycling, Waste a	and Fleet Services Actions	s 2020/21					
Action	Description	Planned Outcome	Owner(s)	Start	End	Status	Update
Improving customer engagement and awareness	Keeping customers informed of service development changes and proposals through consultation and engagement.	Improved satisfaction levels, reducing contamination levels and improving recycling performance.	Service Manager	January 2020	December 2020	Active	2020 Communications Plan is agreed and in progress. Customer Survey for 2020 has been released and helps to inform service activities. Regular meetings scheduled between Corporate Communications and the service.
Supporting employee development and improving engagement	Working with our employees to improve the service offered to customers, their working conditions and morale	Improved staff retentions, survey results and reductions in absence.	Service Manager	January 2020	December 2020	Active	A wide range of groups, engagement activities and internal information exchange are in place to deliver on this action.

### Roads and Transportation Service

Service manager: Graeme Malcolm, Roads and Transportation Manager

Number of staff: 135.67 (full time equivalents)

Locations: Whitehill Service Centre

### **Purpose**

Roads and Transportation Services provide an integrated service to construct, manage and maintain the road, footpath and transportation network in West Lothian in the safest way possible. The service manages and maintains over 1,047 km of public roadway, 1,390 km of public footway, 48,138 street lights, 161 traffic light installations, 2,531 grit bins, 10,840 illuminated and non-illuminated signs and bollards, 591 bridges and other structures.

### **Activities**

The main activities of the service during the period of the Management Plan will be:

- To manage, maintain and improve the public roads and footpath network
- Flood Risk Management
- ◆ To provide transport planning and a development control service

In addition to service activities, the service delivers a substantial capital programme each year. The Roads Asset Management Plan details the capital programme allocated to the Roads and Other Related Asset category group. Over the remaining 8 years of the 10 year capital programme revised and approved in February 2020, this is a total budget of £57.612m and an allocation of £9.398m in 2020/21. The funding is distributed across multiple project areas, and will deliver improvements in Roads, Street Lighting, Flood Protection and Bridges.

### **Key Partners**

The service actively works with our partners to plan, design and deliver improved services for our customers.

Our key partners include; other council services, Transport Scotland, utility companies, other local authorities, Network Rail and ScotRail, SEPA, SEStran and Sustrans.

### **Customer Participation**

The service will actively engage customers and potential customers in the delivery and re-design of services to ensure that they are accessible and focused on their needs and preferences.

Customer Cons	sultation Schedule 2020/21			
Customer Group	Method	Frequency	Responsible Officer	Feedback Method
West Lothian citizens	Annual Survey distributed to 2,700 members of the Citizens Panel to evaluate the satisfaction with the service provided and highlight areas for service improvement	Annually (February 2021)	Roads and Transportation Manager	<ul> <li>Citizens Panel newsletter</li> <li>Results available on the council website</li> <li>Reported through a public performance indicator</li> </ul>
West Lothian residents	NHT Public Satisfaction Survey	Annually (June 2020)	Roads and Transportation Manager	<ul><li>Council Executive</li><li>West Lothian Bulletin</li><li>Results available on the council website</li></ul>
Community groups	Regular meetings held with local community groups e.g. Community Councils, to consult on any potential issues and how the service can assist in improving local communities.	Ongoing	Various officers	Via face to face meetings with members of each group
Local business groups	Regular meetings held with local business groups e.g. Town Centre Management groups, Traders' Associations etc. on any potential issues and how the service can assist in improving business opportunities.	Ongoing	Various officers	Via face to face meetings with members of each group
Active Travel	Consultation exercise carried out for specific initiatives	As required	Development Management and Transportation Planning Manager	Via the consultation exercise and subsequent Committee Reports

## Activity Budget 2020/21

Roads and Tra	Insportation Service							
Activity Name an	d Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
Road and footpath maintenance - structural and routine works	To manage and maintain the public road and footpath network	8. Protecting the built and natural environment	RTS081_9a.1a Total carriageway maintenance expenditure per Kilometre of carriageway (Target £6,953) RTS100_9b.2a Percentage of the overall road network which should be considered for maintenance treatment (2020/21 Target <28.5%)	WLAM	61.1	4,113,511	(1,589,089)	2,524,422
Winter Maintenance	To manage and deliver the winter maintenance service for public roads and footpaths	8. Protecting the built and natural environment	Total cost for carriageway winter maintenance period divided by the total network length (to be introduced) RTS027_6b.5. Percentage of occasions precautionary salting routes are completed before the formation of ice (Target. 100%)	WLAM High level	28.0	2,081,000	0	2,081,000
Street lighting	To inspect, manage and maintain street lighting, traffic lights, illuminated signs/bollards and street nameplates.	8. Protecting the built and natural environment	RTS080_9a.1c Average running cost (including electricity and maintenance) per lighting unit per year (£37.74) RTS091_9b.1c Average time	Public WLAM	23.1	2,761,991	(15,000)	2,746,991
	•		in days to repair street lights (Target 14 days) and RTS090_9b.1c Average time in hours to repair Traffic Lights (Target 48 hours)	High Level				

Roads and Tr	ansportation Service							
Activity Name a	nd Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21 £	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
Development Planning	anning statutory function of built	8. Protecting the built and natural environment	RTS040_6b.5 Draft Road Construction Consents Completed within 12 weeks (Target 90%)	High level	5.5	203,717	(69,000)	134,717
			RTS041_6b.5 Final Road Construction Consents Completed within 4 weeks (Target 85%)	High level				
	charges. Providing statutory advice to Development Management on the Transportation impacts of new developments. To promote and protect the council's interests nationally, regionally and		RTS039_6b.5 Percentage of responses to planning consultations within 3 weeks (Target 80%)	WLAM				
	locally on developing transportation issues. Supporting SEStran and FETA. Input to national, regional and local policies.							

Roads and Tra	ansportation Service							
Activity Name ar	nd Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21 £	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21
Design Engineer - Structures, Flood Risk Management	Engineer - bridges and other roads Structures, related structures. Flood Risk Maintain notifications from	8. Protecting the built and natural environment	RTS038_6b.5 Percentage of abnormal loads processed on time. (Target 100%)	WLAM	18.0	1,471,619	(2,000)	1,469,619
			RTS036_6b.5 Bridges - Percentage of principal inspections carried out Target 100%)	WLAM				
	council structural assets. Assessment of the condition of roads related structures through completion of General/Principal		RTS037_6b.5 Bridges: Percentage of general inspections carried out (Target 100%)	WLAM				
	Inspections in accordance with Best Practice and inspections of headwalls and trash screens. To reduce overall flood risk by contributing to the preparation of Local Flood							
	Risk & Surface Water Management Plans and deliver the objectives set in the Plans. Ensure the safety and structural integrity of reservoirs owned by the Council.							

Roads and Tr	ansportation Service							
Activity Name a	nd Description	Link to Corporate Plan	Performance Indicator and Target 2020/21	PI Category	Staff Resources (FTE)	Revenue Expenditure Budget 2020/21 £	Revenue Income Budget 2020/21 £	Net Revenue Budget 2020/21 £
Service Support	Provision of management and administrative Support.	Enabler Service - Corporate Governance and Risk	Support activities contribute towards the overall performance of the service. Performance is monitored through the indicators for front line activities.		4.9	239,818	0	239,818
	Total:				140.60	10,871,656	(1,675,089)	9,196,567

### Actions 2020/21

The service will undertake a range of actions to support corporate priorities and objectives, improve services and deliver transformation.

Roads and Transp	oortation Service Actions	2020/21					
Action	Description	Planned Outcome	Owner(s)	Start	End	Status	Update
Roads Capital Programme	Delivery of Roads Capital Programme.	To deliver the schemes approved within the capital programme within budget and by end of 31 March 2021.	Service Manager	April 2020	March 2021	Planned	Project being designed and procured.
West Lothian Parking Strategy	Development of a West Lothian Parking Strategy	The preparation of a parking strategy which will outline the council's future policy on parking.	Roads Network Manager	February 2020	October 2020	Active	Specialist parking consultants appointed February 2020
Transportation Infrastructure	Development of transportation infrastructure associated with City Deal / West Edinburgh Transport Appraisal	The delivery of public transport infrastructure on the A89 – Newbridge corridor.	Service Manager	February 2020	No agreed delivery programme	Active	Consultants appointed by City of Edinburgh council to scope initial scheme development. Commission forms part of the city deal investment package.
In-cab gritting functionality	Development of a business case for in-cab sat-nav mapping	Improved route monitoring and flexibility with gritting routes. Increased compliance with legislation and reduction in driver error.	Roads Operations Manager	May 2020	November 2020	Planned	Business case development to commence May 2020.

# Developing the Management Plan and reporting progress

The Management Plan was developed to support the delivery of the Council's Corporate Plan and to take account of a range of factors that are likely to impact the delivery of council services in the next three years.

### Context

The ongoing spending constraints require significant change to deliver affordable services. However, the council has clearly defined long term aims relating to the development of high quality services, designed to meet the needs of its customers. These long term aims are captured in the Local Outcome Improvement Plan, Community Plan and in the council's Corporate Plan and together these strategic plans determine the work of the council's services.

The development of the Corporate Plan 2018/23 has been directly influenced by the views of the people living and working in West Lothian, ensuring that all employees are focused on meeting the needs of a growing and vibrant community. The Corporate Plan sets the strategic priorities for the council up to 2022/23 and this will be the continued focus for all council services during the period.

This will help to ensure that we continue to tackle the most important issues for West Lothian. Also, that we invest in and prioritise the services which make the most significant contribution to the achievement of positive outcomes.

#### Influences

There will be many internal and external factors which will influence the work of Operational Services. The more prominent include; the current financial situation and legislative changes.

### **Planning Process**

The Management Plan was developed by the Operational Services Management team, using a range of information to ensure that services, activities and resources are aligned to:

- ◆ The council's Corporate Plan and the deliverables for which Operational Services will be responsible for achieving or contributing to
- Supporting the delivery of the council's transformation programme
- The council's asset management strategy
- The council's digital transformation agenda
- Consideration of community asset transfer and involving communities through participatory budgeting

The process and timescales for the development and publication of the management plan is set out, including consultation with the appropriate stakeholders.

Corporate Plan	The Corporate Plan is approved by West Lothian Council, setting out the key priorities for all council services for the period 2019/20 to 2022/23.	February 2018
Operational Services Planning	The service management team develop the plan taking account of a range of factors, business requirements and customer needs.	February to March 2020
Executive Management Team approval	The council's executive management team (EMT) will review all service management plans to ensure they are sufficiently focused on corporate priorities. The EMT will also review the plans annually, scrutinising performance and progress in the stated outcomes and actions.	March 2020
PDSP consultation	The Management Plan is taken to the relevant Policy Development and Scrutiny Panel(s) for consultation, providing Panel members the opportunity to shape planning and resource allocation.	April to June 2020
Management Plan launch	The service cascades the plan to Operational Service employees to ensure that they understand the key priorities and challenges ahead and how they will contribute to successful outcomes.	April to June 2020
WLC website	The Management Plan is published on the council's website to provide detailed information for the public and external stakeholders on council services, resource allocation and performance.	July 2020
Management Plan updates	The Management Plan progress is reviewed by the appropriate PDSP each year	April to June

### **Continuous Improvement**

Operational Services will continue to play a key role in the development and support of high quality customer services. Operational Services will continue to engage with our customers to modernise structures and processes to ensure that they continue to provide the most efficient and effective model for service delivery.

In 2020/21 we will to continue to look for efficiencies arising from the re-location of services to our centralised Service Centre as well as reviewing service standards and exploring new ways of delivering services.

# Operational Services Scorecard

The service will report on the following key measures of the success throughout the lifetime of our plan (short term trend arrows: 2019/20 performance exceeded the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance was below the target = 1/2019/20 performance met the target = 1/2019/20 performance met the target = 1/2019/20 performance was below the target = 1/2019/20 performance met target

Indicators					
WLAM unit / service	PI Code & Short Name	2019/20 Performance	2019/20 Target	Performance against Target	2020/21 Target
Facilities Management	FMS007_Percentage of customers in schools who rated the overall quality of service provided by Facilities Management Services as good or excellent	73.1%	82%	•	75%
	FMS030_Number of upheld complaints received against service delivery (annual)	7	16		12
	P:FMS083_Total Cost per Meal produced (Primary and Secondary Schools)	£3.05	£2.55	•	£3.05
	P:FMS090_School Meal Uptake in Primary School	51.1%	60%	•	55%
NETs, Land and Countryside Services	P:NLCS030_Percentage of customers who rated the overall quality of the Service provided by NETs, Land & Countryside Services as good or excellent	61.06%	80%	•	80%
<b>C</b> 0111000	NLCS046_Total Number of NETs, Land and Countryside complaints received (annual)	192	144	•	144
	NLCS018_The cost of the Street Cleansing Service per Household	£32.36	£31.25	•	£32.19
	CP:NLCS008_Local Environment Management System (LEAMS) of Street Cleanliness - Percentage of West Lothian Streets at an acceptable standard	93.5%	94%	•	94%
Passenger Transport	P:PTS014_Percentage of customers who rated the overall quality of the Service provided by Public Transport as good or excellent	62%	50%	•	60%
	PTS035_Total number of Public Transport Complaints (Stage 1 and Stage 2) received (annual)	78	60	•	60

Indicators					
WLAM unit / service	PI Code & Short Name	2019/20 Performance	2019/20 Target	Performance against Target	2020/21 Target
	P:PTS070_Cost of the Public Transport network per resident	£11.61	£11.50	•	£11.00
	P:PTS092_Percentage of residents with access to an hourly or more frequent bus service	91.6% (2018/19)	90% (2018/19)		90%
Recycling, Waste and Fleet Services	P:WM007_Percentage of customers who rated the overall quality of the service provided by Waste Services as good or excellent	89.08%	85%	•	92%
	WM022_Number of Waste Services Complaints (Stage 1) received (annual)	794	840		840
	SENV01a_Net cost of waste collection per annum per premises	£79.89 (2018/19)	£75.54 (2018/19)	1	£82.69 (2019/20)
	CP:WM087_Percentage of Household waste recycled or composted per annum	65.2% (2018/19)	56.3% (2018/19)		60% (2019/20)
Roads and Transportation Services	P:RTS007_Percentage of customers who rated the overall quality of service provided by Roads and Transportation Services as good or excellent	58%	47%	•	60%
	RTS034_Total number of Roads and Transportation Complaints (Stage 1 and 2) received (annual)	155	264		240
	P:RTS080_Average running cost, including electricity and maintenance, per lighting unit per year	£33.72	£37.74	•	£33.72
	CP:RTS100_Percentage of the overall Road Network which should be considered for maintenance treatment	27.3%	31%		28.5%

This scorecard offers a high level snapshot of the service performance. More information about the performance of the service can be viewed via the council's website: <a href="https://www.westlothian.gov.uk/performance">www.westlothian.gov.uk/performance</a>

# Operational Services Management Plan 2020/21

April 2020

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